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COMPTROLLER GENERAL OF THE UNITED STATES
WASHINGTON, D.C. 20548

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Dear Mr. Secretary:

On January 31, 1964, you requested our decision whether the employment of a retired officer of the Commissioned Corps of the Public Health Service by the Gorgas Memorial Laboratory would violate one of the dual employment or dual compensation statutes applicable to Federal employees.

The Gorgas Memorial Laboratory is operated by the Gorgas Memorial Institute of Tropical and Preventive Medicine, Inc., a private corporation. The Laboratory is supported largely by grants from the United States under the act of May 7, 1928, ch. 505, 45 Stat. 471, as amended, 22 U.S.C. 278, but has a private endowment, receives private contributions, and is operated on premises originally provided by the Government of Panama. Employees of the Laboratory are paid from the consolidated fund derived from the above services.

A retired officer of the Public Health Service holds an "office" within the meaning of the act of July 31, 1894, ch. 174, 28 Stat. 205, as amended, 5 U.S.C. 52. 36 Comp. 116, 243. Such an officer is also subject to the restriction upon the receipt of additional compensation imposed by section 212 of the "Economy Act" approved June 30, 1932, ch. 114, 47 Stat. 406, as amended, 5 U.S.C. 59a. However, since those provisions place restrictions upon individuals who hold more than one Government office or position and since the Gorgas Memorial Laboratory is not a part of the United States Government but is a private institution it does not appear that those provisions restrict the employment of a retired Public Health Service officer by the Gorgas Memorial Laboratory.

The act of May 10, 1916, ch. 117, 39 Stat. 120, as amended, 5 U.S.C. 52, places a restriction upon the disbursement of appropriated funds. It provides:

"Unless otherwise specifically authorized by law, no money appropriated by any act shall be available for payment to any person receiving more than one salary when the combined amount of said salaries exceeds the sum of \$2,000 per annum."

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Federal funds granted to a private institution when paid over to and expended by the institution are not subject generally to Federal laws applicable to the expenditure of appropriated funds unless there is a special condition of the grant to the contrary. See 25 Comp. Reg. 668; 26 id. 54; 36 id. 221. Our view is that the amounts appropriated to Gorgas Memorial Laboratory are in that category and consequently outside the purview of 5 U.S.C. 58. The decision of March 30, 1943, ✓ A-23261, does not appear to be controlling.

Therefore, a retired officer of the Public Health Service is entitled to receive his full retired pay even though he is employed and compensated by the Gorgas Memorial Laboratory.

Sincerely yours,

Joseph Campbell,
Comptroller General
of the United States

The Honorable
The Secretary of Health, Education,
and Welfare

COMPENSATION

Double
Holding two offices
Military retired status and
grants-in-aid activities

RECOMMENDATION

FUNDS
Federal grants, etc., to other
than States

Applicability of Federal statutes
Double compensation and
or employment

COMPENSATION

Double
Concurrent military retired
and civilian service pay
Public Health Service officers

being a of adjacent church. Record of
the individual and his business firm or
his occupation and no additional and
in many cases no additional income is as
high as \$100,000.00 per year.

Under present law, the amount of
double compensation is determined by
the sum of all wages from all sources

is received during a calendar
year. This will result in reduction
of total wages and will encourage less

PUBLIC HEALTH SERVICE

Commissioned personnel
Dual employment

APPROPRIATIONS

Funds which lose identity as Federal
Gorgas Memorial Laboratory

RECOMMENDATION

DIVISIONS AND ESTABLISHMENTS

Status
Gorgas Memorial Laboratory

GORGAS MEMORIAL LABORATORY

Status